Action No.: 161211529Q1 E-File No.: CCQ19 Appeal No.:

IN THE COURT OF QUEEN'S BENCH OF ALBERTA JUDICIAL CENTRE OF CALGARY

HER MAJESTY THE QUEEN

V.

Accused

TRIAL (Excerpt)

Calgary, Alberta June 18, 2019

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2	Proceedings taken in the Court of Queen's B Alberta	eedings taken in the Court of Queen's Bench of Alberta, Calgary Courts Centre, Calgary, orta	
3			
4 5 6	June 18, 2019	Afternoon Session	
7	The Honourable	Court of Queen's Bench	
8	Madam Justice Phillips	of Alberta	
9	Les		
10	J. Olson	For the Crown	
11	P. Fagan, Q.C.	For the Accused	
12	K. Bradley	Court Clerk	
13	J. Peterson	Court Clerk	
14			
15	THE COURT OF ERV		
16 17	THE COURT CLERK:	Order in court.	
18	THE COURT:	Good afternoon.	
19	THE COOKT.	Good alternoon.	
20	MR. FAGAN:	Good afternoon, My Lady.	
21	,	Good alternoon, wy Dady.	
22	Ruling (Voir Dire)		
23			
24	THE COURT:	You may be seated. Sorry for the delay here.	
25	May take me a bit of time, so,	if you want to sit, that's fine	
26			
27	THE ACCUSED:	Thank you.	
28 29			
30		as I read my decision here, okay?	
31		is charged with a single count of possession of	
32	2	of trafficking, contrary to Section 5(2) of the	
33	Controlled Drugs and Substances Act,	SC 1996 c 19	
34	3	50 1990, 0. 19.	
35	On October 17, 2016, wa	s travelling westhound in a rental vehicle on the	
36	On October 17, 2016, was travelling westbound in a rental vehicle on the TransCanada Highway. Constable MacPhail was conducting traffic enforcement at Seven		
37	while Hill, watching for Traffic Safety Act offences, when he observed a black SLIV		
38	tangating another vehicle, following too closely. Constable MacPhail pulled the vehicle		
39	over and engaged in a brief discussion with the driver Constable MacPhail made a		
40 41	number of observations that he felt gave rise to a reasonable suspicion to order a		
+1	perimeter search using a drug sniffer do	og. This resulted in the seizure of approximately	

10 kilograms of cannabis marihuana, (i.e., 30 pounds of marihuana).

1 2 3

A *Charter* application was brought by sometiment on the basis there was a violation of his Section 8, 9, or 10 *Charter* rights. Section asked this Court to consider granting him a remedy under Section 24 and asked that all evidence be excluded pursuant to Section 24(2) of the *Charter*.

I heard evidence from Constable MacPhail during the course of a *voir dire* on December 10, 2018, and oral argument on May 31, 2019. He was the sole witness in this matter; further at the *voir dire*, I reviewed a video of the interaction between Constable MacPhail and the accused on October 17, 2016.

 Constable MacPhail has been with the Royal Canadian Mounted Police for 13 years. He is currently posted in the Airdrie Crime Reduction Unit within K Division with the RCMP. At the time of the alleged offence on October 17, 2016, he was with the Cochrane Roving Traffic Unit of K Division Traffic Services. He was part of a team of officers that works in an area of higher volume of traffic services on our highways including the TransCanada Highway. The traffic unit enforces the Alberta *Traffic Safety Act*, RSA, 2000, c T-6, conducting traffic enforcement, as well as looking for any criminality, (i.e., drug trafficking, currency trafficking, weapons, impaired drivers, stolen property,) for example.

Constable MacPhail outlined his extensive training during direct examination. He has taken many courses including the Pipeline Jetway course, which teaches police officers to look for criminality inside vehicles. He has also taken the Desert Snow Phase 1, 2, and 3 advanced passenger vehicle interdiction courses in the United States, a week-long course put on by police officers in the United States to teach law enforcement in North America on the similar style of police techniques when it comes to conducting traffic stops. He also attended the week-long National Interdiction Conference in Toronto, Ontario, which dealt with a type of specialized skill set that they have within the unit that he's assigned to. He attended the week-long 2013 Western Canada Guns and Gangs Symposium which dealt with the trends for the moving of contraband within the system of organized crime. In November 2015, he attended the three- to five-day National Interdiction Conference of the Canadian Association of Chiefs of Police, which dealt with this issue of interception and detection of travelling criminals commonly known as interdiction.

Constable MacPhail is currently a national Pipeline instructor, so he teaches police officers at the national level to effectively utilize his skill sets that are taught within the RCMP and municipal agencies for the interception and detection of travelling criminals. "Pipeline" is the title of the program that officers are taught when it comes to conducting a traffic stop and the appropriate procedures to follow after the police officer has

conducted the traffic stop. Constable MacPhail has conducted more than 10,000 traffic stops during the course of his career, and he has been a lead police officer and investigator in excess of 200 drug trafficking files where there are large amounts of contraband seized. Clearly, he is very experienced in this area of interdiction and not a neophyte, to say the least.

On October 17, 2016, Constable MacPhail was conducting stationary traffic enforcement and monitoring eastbound traffic on the TransCanada Highway at the Seven Mile Hill. More specifically, he was monitoring traffic and watching for offences. He said he observed a black SUV pass in front of him, and he subsequently stopped it for tailgating another vehicle. Constable MacPhail described how he engaged the stop. He pulled out after the vehicle, and activated his emergency lights on his police vehicle. The accused's vehicle pulled over without issue onto the highway shoulder and put his four-way flashers on. Constable MacPhail observed the vehicle had an Alberta license plate. He exited his police vehicle and saw that the vehicle was occupied by a lone male, who was dressed nicely. During the course of the traffic stop, the Constable advised the accused the reason for the stop, and that he was not going to issue any violation ticket. He determined a warning was sufficient.

Constable MacPhail testified at that the time he stopped the accused, he believed that an infraction under the *Traffic Safety Act* had occurred and that he was following too closely. He said that it is not an uncommon reason to stop motorists for this in the Bow Valley. It was one of the regular reasons why he conducts traffic stops in the area. He said that, (as read)

To be fair, already a lot of tourists and a lot of people, they don't know how to operate a motor vehicle in Canada appropriately due to their country of origin.

Constable MacPhail testified that it was significant that the accused's vehicle was a rental vehicle. He said that he was aware that rental vehicles are commonly used to move illicit contraband up and down the highways due to the fact that they allow for a condition of anonymity. For example, if they get pulled over and are subsequently arrested for moving contraband, the accused will not be subjected to losing their personal vehicle. Also, if they check the license plate on a rental vehicle, they are unable to see if the driver has any outstanding warrants if the vehicle doesn't belong to them or whether they are under surveillance.

Prior to the traffic stop, Constable MacPhail said that he cannot remember any distinguishing features of the accused. Once he stopped the vehicle, it was his practice to complete a license plate check to see if the driver had a valid driver's license, (i.e., no

suspension nor disqualification based on MEP nor warrant for arrest), and to determine if there were any outstanding hits related to the driver. By "hits", he meant whether the rental vehicle had been stolen, for example.

After he completed the license plate check, which he says he cannot recall if it was done prior to him actually engaging the accused's vehicle to pull over or was checked post him stopping the vehicle, he exited the police vehicle. Constable MacPhail then completed a passenger-side approach, which he always does, and then told the accused driver the reason for the stop. He told the accused driver that he "needed to give some distance between him and the vehicle in front of him."

The Constable asked the driver for his driver's license and noted he was the only one in the vehicle. He recalls telling the driver that he was not going to get a ticket. He did, however, want to look at his driver's license, his documentation relating to the vehicle, and engaged him in conversation with regards to the destination he was travelling from and to as he was dressed nicely. The Constable assumed that the accused driver was coming from a conference in Banff because they get a lot of commuters travelling this highway that would go to Banff from Calgary or from Edmonton for the day.

From the video I observed, Constable MacPhail initially asked if the accused was "out here for business" and "a conference," and the accused replied "yeah" to both. Constable MacPhail then asked where his conference was, and the accused said, (as read)

Oh, no, I was in Vancouver.

The accused told Constable MacPhail that he was coming from Vancouver. When asked how long he was in Vancouver for, the accused replied, (as read)

Uh, just a day.

Constable MacPhail then asked if the accused went to Vancouver for the day, and the accused replied, (as read)

Yeah, I work for Air Canada. I went to visit my girlfriend.

The accused then advised that he works as a station attendant. Constable MacPhail testified that the accused then immediately showed him his Red Pass, a high-security airport clearance pass that allows people access to restricted areas of the Calgary International Airport. Constable MacPhail explained that since this Red Pass comes with security clearance as well as heavy background checks, that from his training and experience, the showing of the Red Pass by the accused driver was an indication that the

(as read)

1 2 3

Person is trying to tell us that they are a good person or they're not an individual that would be involved in any sort of criminality due to the fact that they have got the high level of security clearance.

And thus the Constable guessed that the accused showed him the Red Pass to try to end the traffic stop. Constable MacPhail said that he engaged in conversation with the accused for a number of reasons. It allows officers to interact with the driver to assess their level of faculties, their sobriety, and their level of fatigue. It also allows officers to determine whether the driver is of sound mind to be operating a motor vehicle, to be able to let the driver know the reason for the stop, and to determine if there are any concerns officers should have with respect to anything the driver may or may not be involved in. In short, he said that (as read)

It's important that the police have some sort of professional conduct or rapport with the monitoring public as opposed to being robots and just demanding driver's licenses and walking away.

Constable MacPhail observed that while speaking with the accused at the window, he was nervous. He could hear a noticeable tremor in the accused's voice. The accused's hands shook when he passed him the documents. As well, the accused offered him his Red Pass voluntarily. The Constable did not ask to see it. To Constable MacPhail, the level of the accused's nervousness and comparison to individuals that he stopped in the past was excessive in nature to cause him to draw his attention to it. He explained that one would have thought the accused's level of nervousness would have decreased and that he would have been relieved that he was not going to get a ticket. Furthermore, he observed the accused fumbling for his Air Canada Red Pass and his hands having a tremor to it and the shake to his voice. According to the Constable, it was not one specific thing for his nervousness but everything that he was observing.

Given that the accused was an Air Canada employee, entitled to a heavily discounted corporate rate for flying stand-by, Constable MacPhail found it to make (as read)

Little or no financial sense for a person to fly all the way to the lower mainland in B.C. the day prior to visit a girlfriend and now to rent an SUV and drive it back to Calgary.

The rental car agreement showed that the accused had rented the vehicle at the Vancouver Airport in Richmond, B.C. the day before. To Constable MacPhail, all of this made no sense, time-wise nor financially, as the one-way dropoff fee for a larger vehicle like an

SUV is usually significantly higher.

The Constable testified that he took the "totality of what he was seeing there," and either on the way up or on the way back to the police vehicle initially, (he can't remember which), he saw a large duffel bag, partially covered, in the very back of the SUV from looking inside. According to Constable MacPhail, he was looking in the back for a multitude of reasons: (as read)

For officer safety to see if there's a weapon, and to see if there's anyone laying down.

The Constable then says he is very certain it was on the way back to the police cruiser that he had an opportunity to look at it through the rear passenger side window of the SUV, and then when he looped around the SUV, he could see it in the back. The video would appear to confirm that. He noted the windows were tinted, but he was able to look in to see if there was anything that would cause him concern, which in this case the cause of concern was the large duffel bag. Even though the duffel bag was covered partially by a cover, the Constable said, (as read)

There was still enough that he was able to see that it was a bag.

He noted that over the years at the point in his career he has stopped hundreds of people or has assisted or been the lead on files where large hockey bags and duffel bags are used to move commercial grade marihuana. To Constable MacPhail, the bag was significant in size that it caused him to believe that it may have contraband in it.

The Constable confirmed that when he was speaking with the accused at the open passenger side window, at no time did he put his head into the vehicle. He could not remember if he used any visual assistive aids like a flashlight. From the video it appeared he had none. Constable MacPhail says that at that point, as he is walking back to his police vehicle, given his observations and taking in the totality of everything that he had observed, he had a "reasonable suspicion" to believe that the accused driver is "most likely in possession of a controlled substance." Also, he suspected that it was going to be large amounts of marihuana, or it could have been something else based on his experience and training. At that point Constable MacPhail recognized that the traffic stop had moved from a TSA investigation to a CDSA drug investigation.

Constable MacPhail had an opportunity to review the rental contract, which was in a different name than the driver's license name, which he later satisfied himself that it was one and the same person, being the accused driver.

While in his police vehicle, we can see from the video off of the dash cam that Constable MacPhail is speaking to himself and saying certain things. He says that it is his practice with respect to the dash cam to narrate his observations for court purposes, to document his observations, as well as to help refresh his memory should the matter proceed to trial or any sort of *voir dire* or preliminary inquiry.

After forming reasonable suspicion, Constable MacPhail completed checks on the police computer, which he did in his police vehicle. The checks were negative, no outstanding warrants, and no criminal record. There was nothing in the police database, which caused him any concern or anything further to further his reasonable suspicion or any possible reasonable and probable grounds further than what he had already observed. Specifically, these checks did not impact upon his grounds, which he had already developed just prior.

Once Constable MacPhail developed a reasonable suspicion that the accused was in possession of a controlled substance, he radioed his partner, Constable David Ling, a special narcotics canine handler, to attend the traffic stop, to conduct a police sniffer dog search, and detain the accused for a drug investigation. Constable MacPhail explained that by calling for the sniffer dog, it allows the police to move the investigation forward to either reasonable and probable grounds for arrest for possession of a controlled substance, or if there's a negative indication by the sniffer dog, that would end the CDSA drug investigation portion and cause the TSA investigation to engage. If the latter were the case, the officer could still issue a violation ticket or send the violator on their way with the warning that had been established.

At that stage the Constable said he did not have reasonable and probable grounds to search the accused's vehicle, so that is why the sniffer dog was engaged. Constable Ling deployed his sniffer dog which conducted a perimeter search of the accused's vehicle, and the dog hit for cannabis marihuana. As a consequence of the dog hitting, Constable Ling was of the opinion that there were drugs in the accused's vehicle. Constable Ling informed Constable MacPhail of this, who then determined that he had grounds to arrest the accused and subsequently did arrest the accused and Chartered and cautioned him. Constable Ling assisted in the search of the accused's vehicle, and as a result of the search, they found approximately 30 pounds, (i.e., 10 kilograms) of cannabis marihuana in the accused's duffel bag.

During the course of the video, Constable MacPhail can be heard reading the accused his *Charter* rights and caution. He gave the accused his right to counsel four times, and the accused responded "yes" each time. He provided those rights to the accused after he developed a reasonable suspicion, twice when he was detained in the course of his drug investigation, once when he was charged and arrested for possession of a controlled substance, and the last time when he was being arrested for possession for the purpose of

trafficking. However, one can see from the video and from what Constable MacPhail testified to that the accused was never provided with a cell phone or given an opportunity to actually call a lawyer during his detention. Constable MacPhail testified that he could not effect the accused's right to counsel right away because the in-dash car camera recording did not give the accused the requisite privacy for his phone call. Additionally, Constable MacPhail said that he could not provide the accused with a phone roadside for reasons of officer safety and evidence preservation. Finally, it did not make sense to take the accused to the RCMP detachment prior to the police dog conducting a perimeter search. Constable MacPhail indicated "he'd love to drop everything "and get the accused to a phone room" but then stated "there were manpower issues."

Now concerning the initial stop. Defence claims that the detention begins at the moment of the traffic stop and that the traffic stop was transformed into a drug detention shortly after Constable MacPhail indicated that no traffic citation would issue. The Crown argues under the *Traffic Safety Act*, a police officer is allowed under Section 166 of the *Act* to stop a driver and request information from the driver and any passengers in the vehicle. A police officer who stops a vehicle for a traffic violation may take further steps if he or she observes something in the course of that initial detention that gives him or her reasonable grounds to suspect another offence. *R. v. Fleury*, 2014 ABQB 199.

The Supreme Court has ruled that random or arbitrary vehicle stops can be justified under Section 2 of the *Charter* provided that the stop is for a purpose relating to driving a car. For example, a vehicle can be stopped so police can check insurance and registration: [Fleury, R. v. Dhuna, 2009 ABCA 103, and R. v. Ladouceur, [1990] 1 SCR 1257]

On October 17, 2016, Constable MacPhail was conducting stationary traffic enforcement and monitoring eastbound traffic on the TransCanada Highway at the Seven Mile Hill. More specifically, he was monitoring traffic and watching for offences. As he said, he observed a black-coloured SUV pass in front of him, and he subsequently stopped it for tailgating or following too closely to another vehicle. Constable MacPhail describes how he engaged the stop. He pulled out after the vehicle, and activated his emergency lights on his police vehicle. The accused's vehicle pulled over without issue onto the highway's shoulder and put its four-way flashers on. Constable MacPhail observed the vehicle had an Alberta license plate. He learned through his usual checks it was a rental vehicle. He exited his police vehicle and saw that the vehicle was occupied by a lone male who was nicely dressed, (i.e., the accused). During the course of the traffic stop, the Constable advised the accused the reason for the traffic stop and that he was not going to issue any violation ticket. He determined a warning was sufficient.

I find that the reason given by Constable MacPhail justified pulling over the accused's vehicle; following a vehicle too closely or tailgating, is a justifiable traffic violation. That

being an offence, Constable MacPhail was permitted to stop the accused's vehicle. I find the initial stop was valid.

Now dealing with roadside questioning and answers and did Constable MacPhail violate the accused's *Charter* rights by engaging him in conversation. The defence submits that the accused's rights were violated at the outset of the investigation and that the questions were consistent with his pipeline convoy training as a means of acquiring grounds to search a vehicle. During the questioning, the accused was not free to go, and Constable MacPhail did not advise the accused that he was questioning him in furtherance of a drug investigation. Furthermore, he did not advise him of his right to counsel. The right to be informed promptly of the reason for one's detention as per Section 10(a); the right to be informed of one's Section 10(b) rights; and the corollary right to silence were breached. In summary, the defence argues Constable MacPhail went beyond the authority of a traffic stop and questioned the accused in relation to a drug investigation. In that regard, Constable MacPhail had no grounds or authority to detain, question, and investigate the accused in furtherance of a drug investigation, and, therefore, the accused asserts a violation of his Section 8 and 9 *Charter* rights.

Furthermore, in all of this roadside questioning and answering, the defence questions the credibility of Constable MacPhail and suggests at paragraph 69 of his written argument that in (as read)

Nearly every reported Pipeline case, the police provide an "innocent explanation" for engaging drivers in questioning that is a fiction to obscure their intent.

The Crown submits that Constable MacPhail did not breach the accused's *Charter* rights in engaging him at a brief conversation at the roadside. Police are permitted to engage in limited questioning of drivers. The conversation between Constable MacPhail and the accused related to issues of traffic safety or arose directly from the accused's answers. The conversation was short, less than one minute, and was legally permitted in its entirety.

 In R. v. Zolmer, 2018 ABQB 38, 2019 ABCA 93, Constable Brault initiated a traffic stop on Mr. Zolmer that evolved into a drug investigation after a short conversation with him. Mr. Zolmer argued that Constable Brault's inquiries concerning his travels were outside the perimeters of a traffic stop, and, as such, breached Mr. Zolmer's Charter rights. More specifically, he argued that Constable Brault's objective from the start of the traffic stop was to seek grounds to detain him for drug interdiction and that the Constable's objective contaminated the conversation with him. Mr. Zolmer argued that this resulted in a series of Sections 7, 8, 9, and 10 Charter breaches that necessitated the exclusion of evidence.

The Court of Appeal rejected Mr. Zolmer's argument and upheld the trial judge's findings and found that such a line of questioning was in fact relevant to Constable Brault determining if the driver was fatigued or confused, or the like. The trial judge noted that other Alberta Court of Appeal cases have reached the same proposition. And this is at *Zolmer* at paragraph 34: (as read)

Recent Alberta Court of Appeal cases where a police officer's suspicion based in part on information provided by the accused in a conversation with the officer was found to be objectively reasonable, and where the constitutional propriety of the officer engaging the accused in the conversation was not questioned, include *R v. Navales*, 2014 ABCA 70 (Alta. C.A.), *R v. Wunderlich*, 2014 ABCA 248 (Alta. C.A.), and *R v. Danielson*, 2017 ABCA 422 (Alta. C.A.). *R v. Pearson*, 2012 ABCA 239 (Alta. C.A.) is to the same effect, though in that case Hunt, J.A. held that when the conversation moved to matters not related to the reason for the traffic stop, the officer had entered upon a criminal investigation, and breached the accused's *Charter* ss. 8, 9, 10 (a), and 10(b) rights. McDonald and O'Ferrall, JJ.A. did not agree with her analysis.

The Court of Appeal in *Zolmer* confirmed the trial judge's findings that the totality of the circumstances met the reasonable suspicion threshold established in *R. v. MacKenzie*, 2013 SCC 50.

Constable MacPhail recalls telling the accused that he was not going to get a ticket. The Constable determined a warning to the accused that he was falling too closely or tailgating another vehicle was sufficient. He did, however, want to look at the accused's driver's license, his documentation relating to the vehicle, and engaged him in conversation with regards to the destination he was travelling from and to as he was dressed nicely. Constable MacPhail was asked in direct examination and explained his reasons for engaging the accused in a brief conversation (as read):

Q. And the conversation that you engaged in with the accused, what was the purpose in doing that?

A. During the course of -- obviously there's a multitude of reasons. Number one is it allows us to interact with the driver. It assesses level of faculties. I guess his sobriety, his level of fatigue, his level of, I guess, sound mind to be operating a motor vehicle, to be able to let them know the reason for the stop, and to -- obviously to see if there's any sort of concerns that we should have with respect to anything that they may or may not be involved in. Plus I think it's important that police have

some sort of professional conduct or rapport with the motoring public as opposed to being robots and just demanding driver's licenses and walking away.

Constable MacPhail was also asked why his assessment of sobriety and fatigue factored into his discussion with the drivers that he stops. He replied that police officers have to assess the level of cognitive function of the driver to be able to operate a motor vehicle, for obviously they don't want people driving vehicles if they are lost, confused, exhausted, fatigued, and/or impaired by drugs or alcohol.

During cross-examination the accused's counsel suggested that the reason Constable MacPhail engaged in conversation with the accused was to form grounds to detain him (as read):

Q. And that is why you engaged him in a Q and A?

A. No, I -- there -- it's not just cut and dry, counsel. I just explained earlier that we also talk to these violators and motoring public not only with the answers that they give us but also to establish rapport as well as to establish their -- sound mind and whether or not they're able to operate a vehicle. If he said nothing and he was confused and lost, which I've had happen from engaging people, that's what I'm going to

ascertain from interacting with them.

Q. Did he look confused and lost to you?

A. I didn't know that until I engaged him in the conversation.

The initial conversation in here did not involve any form of entry or examination by Constable MacPhail of the accused's property. There was no search of anything in respect of which the accused had a reasonable expectation of privacy. In this case, I am satisfied and so find that the conversation between Constable MacPhail and the accused was reasonably connected to information provided by the accused with respect to travel plans or flowed logically or was information the accused provided voluntarily. The conversation was appropriate routine police interaction with a driver during a traffic stop. It was short in duration, required the production of only a few documents from the accused, and inconvenienced the accused minimally. Constable MacPhail did not breach the accused's *Charter* rights by engaging him in the conversation. The conversation fell within the ambit of Constable MacPhail's authority to stop, and, as such, there were no *Charter* violations arising from the conversation between Constable MacPhail and the accused. In the result, the observations and discussion with the accused made by Constable MacPhail at this point are admissible.

Did Constable MacPhail have a reasonable suspicion to deploy a sniffer dog? The issue

that arises is whether Constable MacPhail had a reasonable suspicion of drug activity to permit him to deploy a sniffer dog on the vehicle operated by Mr. Duong. The use of the sniffer dog constituted a search. The search was warrantless and therefore presumptively unreasonable. The onus is on the Crown to prove that the search was reasonable on a balance of probabilities; *R. v. Kang-Brown*, 2008 SCC 18. However, accused persons have a lesser expectation of privacy in the contents of a vehicle than in their home, office, or person; *R. v. Caslake*, [1998] 1 SCR 51 at para 34.

The reasonable suspicion standard was revisited in *MacKenzie* and *R. v. Chehil*, 2013 SCC 49, where the Supreme Court of Canada extensively reviewed the law pertaining to investigatory detention and sniffer dogs. Both cases deal with what is necessary to allow a sniffer dog to be deployed in the absence of judicial authorization. A reasonable suspicion is necessary. Justice Nation explains in *Fleury* at paragraph 33 (as read)

The *Chehil* and *MacKenzie* cases deal with what is necessary to allow a dog to be deployed to use its sense of smell to do a sniff search without prior judicial authorization. A reasonable suspicion is necessary. It is a fact based determination, and the constellation of factors is to be assessed against the totality of circumstances. It cannot be a generalized suspicion that would capture too many innocent people. Based on the totality of circumstances, the question is whether the specific characteristics of the suspect, the contextual factors and the offence suspected, are sufficient to reach the threshold of reasonable suspicion. The Crown has the onus to show that a reasonable person, standing in the shoes of the police officer, would have held a reasonable suspicion of criminal activity. Hunches or intuition grounded on the officer's experience will not suffice.

In *MacKenzie* at paragraph 74 the Supreme Court described reasonable suspicion as a low threshold (as read):

Parenthetically, I note that there are several ways of describing what amounts to the same thing. Reasonable suspicion means "reasonable grounds to suspect" as distinguished from "reasonable grounds to believe" (Kang-Brown, at paras. 21 and 25, per Binnie J., and at para. 164, per Deschamps J.). To the extent one speaks of a "reasonable belief" in the context of reasonable suspicion, it is a reasonable belief that an individual might be connected to a particular offence, as opposed to a reasonable belief that an individual is connected to the offence. As Karakatsanis J. observes in *Chehil*, the bottom line is that while both concepts must be grounded in objective facts that stand up to

independent scrutiny, "reasonable suspicion is a lower standard, as it engages the reasonable possibility, rather than probability, of crime" (para. 27).

I note in *MacKenzie*, the Supreme Court split five to four on the outcome. The majority held that erratic driving, extreme nervousness, travel on a known drug route, contradictory answers of travel routes, and physical signs consistent with marihuana use was a sufficient constellation of objective factors to meet the reasonable suspicion test but were noted to be "close to the line."

 Here defence counsel distinguished this case from *MacKenzie* and *Chehil* and also pointed to *R. v. Santos*, 2014 SKQB 5. In *Santos*, the police observed the accused drive by in a vehicle with out-of-province plates. He was also seated abnormally low in his seat. The accused did not make eye contact with the police. The police testified that they conducted a traffic stop to check driver sobriety. When the police approached the vehicle and spoke to the driver, there were no indications of impairment and nothing unusual in the interior of his vehicle. The Court, however, found that the following indicia did meet the threshold of "reasonable suspicion" but characterized the grounds as "close to the line":

- 1. Extreme nervousness that did not subside.
- 2. Shaking hands.
- 3. Operating a vehicle owned by a third party.
- 4. Travel route consistent with drug transport.
- 5. Prior drug conviction for which he had served three years federal incarceration.

Defence counsel submits if *MacKenzie* and *Santos* are "close to the line," then the case at bar is well below it.

Now applying the law to the facts of this situation. The constellation of factors put forward by Constable MacPhail which gave rise to him having reasonable suspicion to deploy the sniffer dog were:

- 1. The accused provided a "nonsensical" reason to travel to Vancouver for the day and then drive a rental car back to Calgary;.
- 2. The accused was driving a rental car from the lower mainland, a known drug source location, back to Calgary.
- 3. The accused was excessively nervous.
- 4. The accused, without asking, voluntarily presented him with an Air Canada Red Pass, and

5. The accused had an excessive amount of luggage for what appeared to be a one-day trip.

In *MacKenzie* at paragraph 62, the Supreme Court cautioned that the objective assessment of grounds must be considered in the context of an arresting officer's training and experience (as read):

Officer training and experience can play an important role in assessing whether the reasonable suspicion standard has been met. Police officers are trained to detect criminal activity. That is their job. They do it every day. And because of that, "a factor or consideration which have no significance to a lay person can sometimes be quite consequential in the hands of the police" (Yeh, at para. 53). Sights, sounds, movement, body language, patterns of behaviour, and the like are part of an officer's stock and trade and courts should consider this when assessing whether their evidence, in any given case, passes the reasonable suspicion threshold.

I note that Constable MacPhail relied on his eight years of experience as part of the Roving Traffic Unit in his interaction with the accused that gave rise to his reasonable suspicion. As outlined in his evidence, he also had extensive training in this area. His evidence in relation to his training suggested that he had experienced over thousands of traffic stops and with roadside drug investigations. In fact, as earlier noted, Constable MacPhail had conducted more than 10,000 traffic stops and had been the lead investigator of more than 200 drug trafficking files with large amounts of contraband seized. He's also taken many courses that give him a heightened awareness to make these observations.

 The objective assessment by the Court must be considered in the context of the arresting officer's training, experience. Further, I note Constable MacPhail's experience and training went entirely unchallenged by the accused. I concur with the Crown, that suffice it to say, Constable MacPhail is a very highly experienced police officer.

As pointed out in paragraph 65 in MacKenzie (as read)

 ...while it is critical that the line between a hunch and reasonable suspicion be maintained to prevent the police from engaging in indiscriminate or discriminatory practices, it is equally vital that police be allowed to carry out their duties without undue skepticism or the requirement that their every move be placed under a scanning electron microscope.

Now turning to the numerous factors that Constable MacPhail took into account, which he was presented with during the course of his interaction with the accused that gave rise to reasonable suspicion. The first one being, the accused was excessively nervous. The Crown submitted that the accused was clearly nervous. On the video the accused speaks somewhat rapidly and makes mistakes in what he is saying. The Crown says a tremor can also be detected. Under cross-examination, Constable MacPhail testified (as read)

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Q. And what difficulties does he have retaining a license? Does he drop it?

A. No, but he's nervous. His hands are trembling while he's holding his wallet and fumbling trying to access it.

The defence disagrees and notes that the interactions between the accused and Constable MacPhail are clear and can be heard on the audio/video recording. At no time was the accused's voice shaking. His voice was stable and consistent.

 When Constable MacPhail was challenged on cross-examination in his testimony regarding the shaking hands, it was revealed that the only time the accused had trembling hands was when he was holding his wallet and fumbling, trying to access it. The defence submits that a degree of nervousness can be expected of someone who is faced with an armed police officer who is leaning into your window.

When I review the factors put forward by Constable MacPhail, I agree that the accused does speak somewhat rapidly when initially in conversation with Constable MacPhail. However, I cannot detect nervousness on the accused's voice from the video. It is difficult to hear with precision as there is significant audio interference from the highway traffic.

Secondly, the accused's story was "nonsensical", and he was driving a one-way rental vehicle. The accused told Constable MacPhail that he had gone to Vancouver for one day to visit his girlfriend. He had also advised Constable MacPhail that he was an Air Canada employee. According to Constable MacPhail, it made no sense why someone like the accused, who was an Air Canada employee, would go to Vancouver, only to return in a one-way rental vehicle. Since the accused was an Air Canada employee, entitled to a corporate discount rate, to Constable MacPhail, it would have been cheaper and involved less time to fly back than to rent a car and drive back from Vancouver to Calgary. Further, Constable MacPhail noted that drug traffickers often use rental vehicles in order to have their own vehicles avoid being seized by the police if arrested.

Defence counsel submits that Constable MacPhail did not ask the accused when he arrived in Vancouver or how long he stayed. Defence argues travel from Vancouver to Calgary should be considered to be a neutral factor. Further, defence counsel makes

much of the fact that the accused did not say that he only visited Vancouver, so he may have been elsewhere in the lower mainland.

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I agree with the Crown that this only invites speculation. As noted earlier, the accused did not testify nor call any evidence in his *voir dire*. The only evidence we have is that the accused told Constable MacPhail that he went to Vancouver "for the day." I find that the reason given for going to Vancouver for one day and then driving back to Calgary in a rental car picked up at the Vancouver Airport the day before was not logical. Initially, the accused agreed that he attended a conference but then quickly stated that he was coming from Vancouver. As noted, he explained that he worked for Air Canada and had gone to visit a girlfriend for a day. Constable MacPhail thought this explanation did not make sense, (i.e., that an Air Canada employee would go to Vancouver for a day and return via a rental car). I agree, for while the Court does not have evidence on how the accused got to Vancouver, the implication from his "one-day" response to Constable MacPhail is that he flew to Vancouver the day prior to visit his girlfriend. Also since the accused picked up his one-way rental vehicle at the Vancouver Airport the day before, I find that I can infer that the accused did not drive from Calgary to Vancouver either.

Furthermore, since the accused was driving a rental vehicle, this is significant. As noted by Constable MacPhail, drug traffickers often utilize rental vehicles in order to avoid having their vehicles seized by police if they are arrested. I find these factors weigh in favour of reasonable suspicion when considered in the total context of Constable MacPhail's interaction with the accused.

Thirdly, the accused had an excessive amount of luggage for a one-day trip. Defence submits that Constable MacPhail's highly speculative belief that there was too much luggage for the trip may have been premised on the belief that this was a one-day trip. Defence argues that even if Constable MacPhail's belief of the trip was founded, this is a neutral factor as it is a characteristic that applies broadly to innocent people and is not capable of supporting a logical inference of criminal behaviour based on the record.

I find that the presence of a large bag in the back of the accused's vehicle weighs in favour of a reasonable suspicion because it is an excessive amount of luggage for one day of travel. It would be unusual to travel with such a large bag for one day. While there are a number of other possible reasons why someone would need such a large bag, none were provided by the accused. This was also a factor weighing in favour of reasonable suspicion.

 I also note that innocent explanations for individual factors that give rise to reasonable suspicion do not prevent reasonable suspicion. In *MacKenzie*, the court explained at paragraph 72 (as read)

Exculpatory, common, neutral, or equivocal information should not be

discarded when assessing a constellation of factors. However, the test

for reasonable suspicion will not be stymied when the factors which give

rise to it are supportive of an innocent explanation. We are looking here

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Pass."

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Then, fifthly, the lower mainland is a drug source location.

The accused, was driving from Vancouver, which is the lower mainland of British Columbia. Constable MacPhail was well-aware that the lower mainland, unlike other areas, is a known drug source location. He was aware of this through his extensive training and experience, on Alberta highways, including the TransCanada Highway where

at possibilities, not probabilities. Are the facts objectively indicative of the possibility of criminal behaviour in light of the totality of the circumstances? If so, the objective component of the test will have been met. If not, the inquiry is at an end. The fourth factor. The accused presented Constable MacPhail with an Air Canada "Red

Defence counsel submits that the absence of a criminal record combined with a Red Pass

may undermine reasonable suspicion. Constable MacPhail used the absence of a criminal record to support reasonable suspicion. Constable MacPhail testified that drug traffickers use people without a criminal record to transport drugs and said that the production of a Red Pass by the accused was an attempt to put an end to the traffic stop.

In my view, the fact that the accused had no criminal record cannot support reasonable suspicion. Despite Constable MacPhail's testimony on this point, I do not find that the absence of a criminal record suspicious. However, the fact that the accused voluntarily and without asking from the Constable showed the Constable his Red Pass for proof of the fact that he was an Air Canada employee is highly unusual. The accused had been told he was not going to receive a traffic ticket. The Red Pass is a security clearance document, and there was no logical reason for showing the Red Pass to the Constable other than to illustrate that the accused could be trusted. Furthermore, in considering this factor of the Red Pass, I acknowledge that special attention should be paid to it, especially in the context of Constable MacPhail's training and experience. Constable MacPhail testified that no one had ever shown a document like that to him in the over 10,000 traffic stops that he has been involved in. Given all of this, I find the production of the Red Pass weighs strongly in favour of reasonable suspicion, especially considering the circumstances it was shown to Constable MacPhail; a situation where the accused was not being issued a ticket.

this offence took place. I have no difficulty in taking notice of the fact that the lower mainland has been recognized by the Courts in numerous drug cases increasingly as a drug source location, where drugs come from the far east are then transported to the west.

Defence counsel also makes much of the fact that there was an absence of other possible factors that would have supported a finding, of reasonable suspicion. For example, the defence points to the absence of air fresheners, cash, multiple cell phones, drug paraphernalia, and/or a smell of marihuana. In my view, the absence of factors is irrelevant. I must review the evidence that is before me in this case and then assess the "totality of the circumstances" to determine whether the police have reasonable grounds to suspect.

 After reviewing the foregoing constellation of factors and taking into account Constable MacPhail's experience and training, I find that Constable MacPhail had reasonable suspicion that the accused was in possession of drugs. Constable MacPhail considered these facts together and in their totality. His grounds are objectively reasonable and discernible from the facts. Though none of the factors on their own would give rise to reasonable suspicion, when the circumstances are considered together, they do give rise to reasonable suspicion to take the next steps and deploy the sniffer dog on only the outside of the accused's vehicle.

Now dealing with the credibility of Constable MacPhail.

 The defence challenges the credibility of Constable MacPhail, suggesting that he was evasive at times. In particular, the defence challenges Constable MacPhail's opinion regarding the nervousness of the accused during his interactions with the accused at the roadside. The defence submits that the Constable's opinion that the accused was excessively nervous "is at best an exaggeration and at worst a fabrication." As noted earlier, I could not detect the nervousness in the accused's voice from the video. However, that is not because I do not believe that is what Constable MacPhail saw and heard. It was the noise of the highway traffic that made it difficult to hear precisely whether the accused's voice had an influx, tremor, or shake to it.

After considering the whole of the evidence, I found Constable MacPhail to be a credible and careful witness. He was thorough in detail and he remained consistent throughout both in direct and cross-examination. He admitted without hesitation that although he read the accused his *Charter* rights and caution four times, the accused was never provided an opportunity to call a lawyer when he had responded "yes" each time. He did not sugar-coat this in any way, but it suggested it was more of a manpower issue that prevented him from actually providing the accused with an opportunity to call a lawyer.

Constable MacPhail answered all of the defence questions thoroughly. Defence counsel suggests that Constable MacPhail testified that his reasonable suspicion was in part based on the assumption that there would be an unduly expensive dropoff fee to rent a vehicle from one location and to drop it off at another. Defence counsel submits that the assumption turned out to be false because the rental fee, in the defence's view, turned out to be a paltry \$74.29. The defence then makes much of the fact that when challenged on this, Constable MacPhail stated that is large for a policeman's salary.

I find the fact that Constable MacPhail did not agree with defence counsel that this dropoff fee was an insignificant amount does not mean that he was evasive. A witness does not have to agree to anything put to him by counsel in cross-examination. Also, I find that Constable MacPhail's primary purpose in having possession of the rental contract was to check to be sure that the person, who had claimed to be the driver and renter of the vehicle was in fact the accused, and that the vehicle was not stolen. He did in fact clarify that with the accused as the rental contract was in a different name than the driver's license name. I find his mind, understandably, was not directed to the amount of the dropoff fee at that time. The assumption that Constable MacPhail made that it did not make sense financially and time-wise to travel to Vancouver for the day and then drive a rental car back when the accused was an Air Canada employee entitled to a flight discount rate, was logical and reasonable under the circumstances.

Despite the aggressive and somewhat hostile tone that the cross-examination took on his evidence at page 80, lines 19 and 20 of the transcript, Constable MacPhail remained calm and composed. He acknowledged on cross-examination that he used the answers to the questions that he posed to the accused as the grounds to detain him. And then he subsequently clarified the question and answer was not just "cut and dry" and explained why they speak with traffic violators and the motoring public who are pulled over roadside, which is to establish a rapport with them and to determine whether they are of sound mind and capable of operating a motor vehicle.

I find there was nothing of concern with respect to the questions Constable MacPhail asked of the accused, roadside. There was no conscriptive questioning nor bad faith on the part of Constable MacPhail. Constable MacPhail's evidence was internally consistent, and where there were deviations with the video from the in-car camera, they were minor. The defence called no evidence to counter Constable MacPhail's evidence, and, therefore, I find no reason to question his credibility.

Then dealing with: What weight is to be given to the accused's assertion that a fiction perpetrated by the police exists.

In paragraph 69 of the accused's written brief, he argues that in (as read)

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Nearly every reported Pipeline case, the police provide an innocent explanation for engaging drivers in questioning that is a fiction to obscure their intent.

I do not find this to be the case and agree with the Crown that this is an inflammatory assertion on the part of the defence. Frankly, this assertion brings into question the actions of every police officer who is involved in traffic and contraband interdiction and in particular, those who are commonly referred to as Pipeline investigators in the Roving Traffic Unit. Such a sweeping generalization and commentary is unfair, and, to my mind, disrespectful of police officers, who for the most part are carrying out their duties in accordance with the law. Furthermore, the case law supports these kind of traffic stops and Q and A with the driving public. The accused presented no evidence to support this proposition nor was any case law provided in support with respect to Q and A's during traffic stops.

Indeed, Constable MacPhail was challenged extensively in cross-examination on his reasons for questioning the accused, and he was very clear that his reasons were related solely to traffic safety, which I accept. The accused has submitted that Constable MacPhail is a drug investigator, who at the time acted under the guise of a traffic enforcement officer. However, from Constable MacPhail's evidence, the opposite would appear to be true. By conducting over 10,000 traffic stops and 200 drug investigations, it means that if every one of Constable MacPhail's drug investigations resulted from a traffic stop, then only 2 percent of Constable MacPhail's traffic stops have resulted in drug investigations. Clearly, these statistics significantly impair the accused's assertion that Constable MacPhail is a drug investigator acting under the guise of a traffic enforcement officer.

Now, dealing with the right to counsel.

There are two components to a *Charter* s. 10(b) right: the informational duty and the implementation duty. These two components were explained in *R. v. Luong*, 2000 ABCA 301, in which Berger J.A. states as follows (as read)

For the assistance of trial judges charged with the onerous task of adjudicating such issues, we offer the following guidance:

1. The onus is upon the person asserting a violation of his or her *Charter* right to establish that the right as guaranteed by the *Charter* has been infringed or denied.

2. Section 10(b) imposes both informational and implementational duties on state authorities who arrest or detain a person.

3. The informational duty is to information the data in the state of the st

- 3. The informational duty is to inform the detainee of his or her right to retain and instruct counsel without delay and of the existence and availability of Legal Aid and duty counsel.
- 4. The implementational duties are two-fold and arise upon the detainee indicating a desire to exercise his or her right to counsel.
- 5. The first implementational duty is "to provide the detainee with a reasonable opportunity to exercise the right (except in urgent and dangerous circumstances)". R. v. Bartle (1994), 92 C.C.C. (3d) 289 (S.C.C.), at 301.
- 6. The second implementational duty is "to refrain from eliciting evidence from the detainee until he or she has had that reasonable opportunity (again, except in cases of urgency or danger)". R. v. Bartle, supra, at 301.
- 7. A trial judge must first determine whether or not, in all of the circumstances, the police provided the detainee with a reasonable opportunity to exercise the right to counsel; the Crown has the burden of establishing that the detainee who invoked the right to counsel was provided with a reasonable opportunity to exercise the right.
- 8. If the trial judge concludes that the first implementation duty was breached, an infringement is made out.

During the course of the video, Constable MacPhail can be heard giving the accused his rights to counsel several times, and the accused responded "yes." He provided those rights to the accused a total of four times, again twice when he was detained in the course of his drug investigation; once when he was charged and arrested for possession of a controlled substance; and the last time when he was being charged and arrested for the purpose of trafficking.

However, as noted earlier, one can see from the video that the accused was never provided with a cell phone or given an opportunity to actually call a lawyer during his detention. It is also clear that he replied "yes" whenever asked if he would like to contact

a lawyer. Despite the fact that expressed a desire to contact a lawyer more than once, he was not given the opportunity to exercise this right. In fact, he was not advised when or how this contact with a lawyer would occur.

During direct examination Constable MacPhail testified that he did not provide the accused with a phone to call his lawyer because it is an officer safety concern to be providing an individual with a cell phone roadside during the course of a serious criminal investigation. He explained that there is a possibility where people involved with significant amounts of contraband will travel together in pairs to look out for contraband or keep an eye on it, "as well as guns and weapons of opportunity relating to persons they are travelling with". In other words, it is unsafe to use a cell phone at the roadside, which I accept to be the case. Furthermore, Constable MacPhail explained that there was no expectation of privacy in the back of an unmarked police vehicle. There is an audio/video recording device that cannot be turned off. He explained why the accused is not taken back to the detachment during direct examination (as read):

As for facilitating any sort of right to have an officer from the detachment area come and pick him up to take him to a detachment to facilitate a legal phone call roadside, at that point we had formulated reasonable suspicion, which I provided him his Section 10(b) rights. And as opposed to carting him to the detention and booking him into cells to utilize the phone when a very quick narcotics canine deployment can occur and either confirm or deny my reasonable suspicion, we leave him roadside. We're not facilitating or trying to canvass any sort of information out of him at that point. And subsequently upon the actual formal arrest, unless something had changed for his jeopardy, it would have been my intention to release him roadside on documentation as he had no criminal record, and public interest, repetition, and everything else for court would have been satisfied. So taking him back to the office would have delayed his release significantly.

 He was asked by defence why he would repeatedly tell the accused that he has a right to contact counsel when he knows that "you're not going to give that to him." And here's his answer (as read):

I would love to be able to drop everything and/or with the manpower issues we have, get him to a phone room. What happens if the dog doesn't indicate? We have carted him all the way and taken him all the way to the office. He could have been out of there a lot sooner. Just with the investigation going the way it is, it sometimes is way quicker to run the dog and then get him out of there as fast as possible. If things

changed where we felt the needs to go before a phone room or a lawyer, then we'll take him there. But my intention based on everything was to release him roadside anyways, to get him out of there as fast as -- to protect his rights, to get him released, processed and gone so he can facilitate all his legals once he's released.

As noted by this evidence, Constable MacPhail confirmed that the accused, was never provided with access to a lawyer. In short, I am satisfied that once the accused was placed under arrest for possession for the purpose of trafficking cannabis marihuana, which is the charge before me, he was again provided with his right to counsel and cautionned. No conscriptive evidence was taken from the accused. The accused was advised of the reason for his detention at all times. When Constable MacPhail developed a reasonable suspicion, he advised the accused that he was being detained for a drug investigation. Additionally, he was advised of the reason for his arrest when Constable MacPhail developed reasonable grounds that the accused committed an offence.

Providing access to counsel on a busy highway can be difficult. Furthermore, there are privacy issues involved. The accused would not be able to have a private conversation with his lawyer, if the call took place in the police vehicle. However, the practice of not permitting an accused to call counsel when he has a right to do so, is problematic. Could have been given the option of being transported to the detachment to make his telephone call to his lawyer, but he was not offered that option.

I find that the accused's Section 10(b) implementational rights on his arrest were violated. Specifically, when the accused was detained and arrested relative to a drug investigation, he unequivocally asserted his right to counsel on four occasions. The accused was not provided an opportunity to contact counsel forthwith, and this constitutes a violation of the accused's Section 10(b) *Charter* rights.

Next question, should all evidence be excluded pursuant to Section 24(2) of the Charter?

On the 10(b) *Charter* breach, the accused, argues that when he was detained and arrested relative to a drug investigation, he unequivocally asserted his right to counsel. He was not provided an opportunity to counsel forthwith, and thus this constitutes a violation of his Section 10(b) *Charter* rights which he says under the revised test set out in *R. v. Grant*, 2009 SCC 32 at paragraphs 71 to 72 must result in the exclusion of the evidence

The Crown disagrees and says that should I find a breach of Section 10(b), which as noted I have, that it was merely a technical breach, that nothing flowed from it such as further statements from the accused, and that it was of little, if any, impact on the accused as he

was only detained roadside for approximately 17 minutes and thereafter released so that he could go on his way and contact his lawyer. The Crown further argues that to take him back to the detachment so that he could phone his lawyer in privacy would have meant that would have been detained longer than 17 minutes.

Constable MacPhail sincerely believed, which I accept, as he said on page 113 of the transcript (as read):

But my intention based on everything was to release him roadside anyways, to get him out of there fast, as to protect his rights, get him released, processed, and gone so he can facilitate all of those legals once he is released.

As pointed out in paragraph 26 of R. v. Keror, 2017 ABCA 273 (as read):

A detainee is vulnerable from the moment of arrest. As a result, the police have an obligation to facilitate access to a lawyer at the first reasonable opportunity, and the Crown bears the onus of establishing that any delay was reasonable: *R v Taylor*, 2014 SCC 50 at para 24 [2014] 2 SCR 495.

Clearly, in this case the Crown has failed to meet that onus as the accused, was never offered the opportunity at any time during his detention. It is apparent from the response of Constable MacPhail that there were "manpower issues" in getting to a phone room. By the time of the accused's detention, officer security was not the concern. Constable MacPhail, unlike in R. v. Paulishyn, 2017 ABQB 61, did not have a third officer available to take back to the RCMP detachment so that he could phone his counsel of choice. Is that sufficient for the police to abrogate itself from the obligation of the police to an accused under Section 10(b) of the Charter, and, if so, does that conduct warrant exclusion of the evidence obtained by Constable MacPhail pursuant to Section 24(2) of the Charter?

I find that right to counsel cannot be abrogated in this way, and that his application to exclude the evidence is granted pursuant to Section 24(2) of the *Charter* for the following reasons.

 As we know from the case law, evidence obtained in contravention of a *Charter* right does not mean that it is automatically excluded. The Court must determine where there has been a breach of a *Charter* right, whether the admission of the controlled substance in the proceedings would bring the administration of justice into disrepute.

To conduct this analysis, the Court (as set in Grant at paragraph 71) must weigh the following three factors:

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- 1. The seriousness of the Charter-infringing state conduct, (and the admission may send the message the justice system condones serious state misconduct.)
- 2. The impact of the breach on the Charter-protected interests of the accused. (Here, admission may send the message that individual rights count for little.);
- And 3. Society's interest in the adjudication of the case on its merits.

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Dealing first with the seriousness of the Charter breach, I refer to the case of Paulishyn.

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In this case, Mr. Paulishyn was stopped by a police officer doing a routine traffic stop near Lake Louise, Alberta. The RCMP deployed a police detention dog who detected the odour of a controlled substance. The police arrested Mr. Paulishyn and searched the vehicle. During the search the police discovered 78 pounds of cannabis marihuana. Due to the large quantity of marihuana that was found, Mr. Paulishyn was transported back to the RCMP. During his detention roadside, Mr. Paulishyn expressed his desire twice to contact counsel but was not given the opportunity to do so roadside. When it was initially thought he would be released roadside, he was advised he could contact a lawyer at his leisure after he was released from custody. Once at the police detachment, he was given the opportunity to contact counsel.

Justice Yamauchi at paragraphs 147 and 149 of Paulishyn expressed his concern and indicated that the "Charter 10 beach was more serious." At paragraph 147 of that case he stated (as read):

> This Court has more concern about the Charter s 10(b) rights. There was ample time to allow Mr. Paulishyn to be taken to the Lake Louise detachment either by Cpl. Kane or Cpl. Maetche, or even by Cst. MacPhail. It seems that the officers were more interested in completing their investigation than providing Mr. Paulishyn his right to contact counsel. The evidence was secured, and neither Cpl. Kane nor Cpl. Maetche provided this Court with any evidence that they felt that officer safety was a concern.

Unlike in Paulishyn, where he was ultimately given an opportunity to contact a lawyer in a telephone room back at the RCMP detachment, Mr. Duong was not offered that option at all during his 17-minute detention. Understandably, Constable MacPhail thought he was doing what was best under the circumstances given his limited manpower, resources,

and, as he said, taking back to the detachment to make a phone call to his lawyer "would have delayed his release significantly."

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I find, however, there were no exceptional circumstances in this case that warranted the RCMP in not affording the opportunity to contact his lawyer during the period of his detention. As pointed out in paragraphs 110 to 113 of *Paulishyn* and in particular 113 (as read):

In R v Tieu, 2017 ABQB 344 (Alta. QB) at para 63, Tilleman J said the following:

The exigent circumstance exception to facilitating a person's s. 10(b) rights is not and must not become a common or default approach used by police on a regular basis. The justification is necessarily narrow and will only excuse a breach of section 10(b) in genuinely extraordinary circumstances. To find otherwise would effectively condone police behaviour that blatantly disregards the *Charter* rights of accused persons, while also undermining those situations in which extraordinary circumstances are actually present and a delay is properly justified.

In this case, although the breach on rights did not result in any demonstrated causal effect on the end result, since no further evidence was obtained from him while he was detained in the police cruiser, I do not see any exceptional or exigent circumstances such as officer or public safety to deny the accused, the opportunity to call a lawyer in a private location. The marihuana was not going anywhere.

I recognize that under R. v. Taylor, 2014 SCC 50 at paragraph 27, that the police have no legal duty to provide their own cell phone to an arrested or detained individual. Constable MacPhail was correct in not offering his own cell phone to However, he was obligated to make the necessary arrangements to have transported to the detachment to contact his lawyer pursuant to Section 10(b), and he did not do that.

To be told by the police that you have a right to counsel and that you will be afforded the opportunity to exercise that right while you are detained and then to not be given an explanation by the police as to why your right is not being facilitated, I find disconcerting to this Court and I would think to most of the Canadian public. Although I have found no *Charter* breaches under Sections 8 and 9, nevertheless, I find this "common or default approach" used by the RCMP in this case seriously undermines public confidence and the

rule of law and favours exclusion of the evidence.

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Now turning to the impact on Charter-protected rights. I recognize that there is less impact here because this was a traffic stop on a highway. However, as the case law points out, a highway is not a Charter-free zone. And every motorist on the highway has a rightful expectation of liberty and privacy, and if detained and arrested, as was, to a right to counsel pursuant to Section 10(b).

R. v. Bartle, [1994] 3 SCR 173, at 191 states the following (as read):

The purpose of the right to counsel guaranteed by s. 10(b) of the Charter is to provide detainees with an opportunity to be informed of their rights and obligations under the law and, most importantly, to obtain advice on how to exercise those rights and fulfil those obligations: Manninen, [1987] 1 S.C.R. 1233, at pp. 1242-43. This opportunity is made available because, when an individual is detained by state authorities, he or she is put in a position of disadvantage relative to the state. Not only has this person suffered a deprivation of liberty, but also this person may be at risk of incriminating him- or herself. Accordingly, a person who is "detained" within the meaning of s. 10 of the Charter is in immediate need of legal advice in order to protect his or her right against self-incrimination and to assist him or her in regaining his or her liberty: Brydges, at p. 206; R. v. Hebert, [1990] 2 S.C.R. 151, at pp. 176-77; and Prosper. Under s. 10(b), a detainee is entitled as of right to seek such legal advice "without delay" and upon request. As this Court suggested in R. v. Clarkson, [1986] 1 S.C.R. 383, at p. 394, the right to counsel protected by s. 10(b) is designed to ensure that persons who are arrested or detained are treated fairly in the criminal process.

I recognize that neither Constable MacPhail nor Constable Ling sought or did obtain a statement from while he was detained, and that is to be commended. Nevertheless, he was not provided his *Charter* 10(b) right at all. The impact to was not trivial. As found by Justice Yamauchi at paragraph 158 of *Paulishyn*, I too find that given the importance of Charter-protected rights under Section 10(b) as articulated in *Bartle*, this favours the exclusion of the evidence.

Now, turning to the third factor, society's interest in an adjudication on the merits.

At this stage the Courts look to consider factors such as the reliability of the evidence and the importance of that evidence to the Crown's case. *R. v. Harrison*, 2009 SCC 34, at paragraph 34. Here, there is no doubt that the evidence is reliable. The defence has

admitted that the nature of the substance that was seized from a bag in the trunk of wehicle on or about October 17, 2016, was 60 one-half pound bags of marihuana, totalling a weight of 30 pounds, (i.e., being over 3 kilograms.)

I accept that society has an interest in adjudicating this case on its merits since the amount of marihuana that was seized from vehicle is not an insignificant amount. Without the evidence obtained from the search of vehicle, it is evident the Crown will not be able to make out its case.

In Grant at paragraph 83 the Supreme Court stated (as read):

The exclusion of highly reliable evidence may impact more negatively on the repute of the administration of justice where the remedy effectively guts the prosecution.

Here, since the seized marihuana is physical evidence and there are no reliability issues with this evidence, I find this line of inquiry favours admission of the evidence.

Now, turning to the conclusion on the balancing of the Grant factors.

As pointed out in paragraph 165 of Paulishyn (as read):

This [Grant] analysis requires the court to examine the quality of the evidence against the means by which the evidence was obtained. This is not a scientific exercise. In fact, even if a court finds that the state misconduct or the impact on the accused is serious, it must still balance all the factors; one factor alone does not determine the *Charter* s. 24(2) inquiry: *Sandhu* at paras 69-70.

Given my foregoing reasons, I have concluded the Section 10(b) Charter breach was serious. Its impact on was not trivial. Balancing all of this, such factors outweigh society's interest in the adjudication of this case on its merits. In short, this is a case where the evidence should be excluded, for to admit it would bring the administration of justice into disrepute by causing the reasonable member of the public to question the integrity of the justice system. The public must have confidence that when they are offered the right to speak with a lawyer without delay when they are detained, and they wish to exercise that right, that the police will facilitate that right, without delay, as they are obligated to do. The fact the police have manpower issues, which I acknowledge is beyond their control, or, in their view, deem it more expedient to release an accused roadside, is not a reasonable excuse. That approach renders Section 10(b) meaningless and only serves to undermine the intended protection given to the accused

1 2	under Section 10(b).	
3 4 5	Torogonia, unis com	rt concludes that the evidence is excluded as
6 7 8	Sorry it took so long. All right. What of the evidence?	is the Crown's wish here, since I have excluded all
9 10 11	MR. OLSON: Honour.	The Crown has no further evidence to call, Your
12 13 14	MR. FAGAN: is to have any evidence that would be ac	I I take it procedurally my friend's application dmissible admitted in the trial proper.
15 16	THE COURT:	Yes.
17 18 19	MR. FAGAN: not calling evidence, and the defence me	And I would not oppose that. The defence is oves for a dismissal.
20 21	Reasons for Judgment	
22 23 24 25	THE COURT: represented, I agree, there is no evidence you are found not guilty. You may go.	Yes. And based on what you have just e here, and, therefore, the matter's dismissed. And
26 27	THE ACCUSED:	Thank you, Ma'am.
28 29	MR. FAGAN:	Thank you, My Lady.
30 31 32 33 34	THE COURT: this took to give. If anybody wants a cright to if I have misspoken on nothing terms of inserting the citations for the ca	I apologize for the delay and and the time that opy of the transcript, the only thing I reserve the substantive, but if I have misspoken, and also in ses, okay?
35 36 37	MR. FAGAN: today?	Understood. Do you have an extra copy here
38 39 40	THE COURT: changes.	You know, I I don't, and I made some
41	MR. FAGAN:	All right. Should we

- 20				
1	THE COLUMN	200		
2	THE COURT:	Two did nave normany issued it in written form,		
3	but there's an issue as to secretarial assis	tants, so		
4	M. F. C.			
5	MR. FAGAN:	That's what I hear.		
6	THE COUNT			
7	THE COURT:	Yes.		
8	1 m m m			
9	MR. FAGAN:	So my friend and I in perhaps a week, ten days		
10	contact your assistant?			
11	TIVE COME			
12	THE COURT:	Yes. I'm I'm going to be away, just so that		
13	you know, until the end of July, after th	w, until the end of July, after this week. So I might not be able to take a look at		
14	the copy of the transcript to proof it, all right? I'm assuming there's not any rush.			
15				
16	MR. FAGAN:	No, and I'm actually going myself from July the		
17	6th until	· · · · · · · · · · · · · · · · · · ·		
18				
19	THE COURT:	Okay.		
20				
21	MR. FAGAN:	August the 14th, I discovered 48 hours ago, so		
22	I	e and a substitute of the subs		
23				
24	THE COURT:	Oh, okay.		
25		•		
26	MR. FAGAN:	am looking forward to that as well.		
27		sormate to that as well.		
28	THE COURT:	All right. Thanks very much.		
29	Name Incompanies	Figure 1 marks very mach.		
30	MR. FAGAN:	Thank you.		
31		, C		
32	THE COURT:	I thank you		
33				
34	MR. OLSON:	Thank you, My Lady.		
35		- Lady.		
36	THE COURT:	for your patience.		
37		for your patience.		
38	THE COURT CLERK:	CLERK: Order in court.		
39		oraci in court.		
40	THE COURT:	Thank you.		
41		mank you.		

Certificate of Record

1 2 3

I, Kyra Bradley, certify that this recording is the record of the evidence in the proceedings in the Court of Queen's Bench, held in Courtroom 1102 at Calgary, Alberta, on the 18th day of June 2019, and that myself and Jesse Peterson were the court officials in charge of the sound-recording machine during the proceedings.

Certificate of Transcript I, Jill Williams, certify that (a) I transcribed the record, which was recorded by a sound-recording machine, to the best of my skill and ability and the foregoing pages are a complete and accurate transcript of the contents of the record, and (b) the Certificate of Record for these proceedings was included orally on the record and is transcribed in this transcript. Jill Williams, Transcriber Order Number: AL-JO-1003-7367 Dated: August 19, 2019